

# COMMONWEALTH

---

## A JOURNAL OF POLITICAL SCIENCE



PUBLISHED BY  
THE PENNSYLVANIA  
POLITICAL SCIENCE  
ASSOCIATION

VOL. 17, NO. 1, 2015





# COMMONWEALTH

## A Journal of Political Science

### EDITOR IN CHIEF

J. Wesley Leckrone, *Widener University*

### BOOK REVIEW EDITOR/ASSOCIATE EDITOR

Thomas J. Baldino, *Wilkes University*

### ASSOCIATE EDITORS

Michelle Atherton, *Temple University*

Christopher Borick, *Muhlenberg College*

Paula Holoviak, *Kutztown University*

Joseph McLaughlin, *Temple University*

### MANAGING EDITOR

Michael E. Cassidy, *Temple University*

### EDITORIAL ADVISORY BOARD

Bruce Caswell, *Rowan University*

Beverly Cigler, *Pennsylvania State University Harrisburg*

Richardson Dilworth, *Drexel University*

John Kennedy, *West Chester University*

John Kincaid, *Lafayette College*

David Y. Miller, *University of Pittsburgh*

Joseph Marbach, *Georgian Court University*

Megan Mullin, *Duke University*

Richard Stafford, *Carnegie Mellon University*

### COPY EDITOR

Barbara Crawford

### EDITORIAL ASSISTANT

Nicole Crossey, *Widener University*

### FOUNDING EDITOR EMERITUS

Donald G. Tannenbaum, *Gettysburg College*

### EDITORS EMERITUS

Thomas J. Baldino, *Wilkes University*

Gerard J. Fitzpatrick, *Ursinus College*

**PENNSYLVANIA POLITICAL SCIENCE ASSOCIATION**  
**Officers and Executive Council**  
**2015–16**

PRESIDENT

**Christopher Borick**  
*Muhlenberg College*

FIRST VICE PRESIDENT

**Steven Peterson**  
*Pennsylvania State University, Harrisburg*

SECOND VICE PRESIDENT

**Lanethea Mathews-Schultz**  
*Muhlenberg College*

TREASURER

**Steven B. Lem**  
*Kutztown University*

SECRETARY

**Paula Holoviak**  
*Kutztown University*

EXECUTIVE COUNCIL

2013–16 Term

**Joseph McLaughlin**  
*Temple University*

**Ayesha Ray**  
*Kings College*

2014–17 Term

**Michelle DeMary**  
*Susquehanna University*

**Kyle Kreider**  
*Wilkes University*

2015–18 Term

**Michelle Atherton**  
*Temple University*

**Michael Greenberg**  
*Shippensburg University*

EX OFFICIO MEMBERS

PAST PRESIDENT

**Brooke Harlowe**  
*Lock Haven University*

PAST PRESIDENT

**Stanley Berard**  
*Lock Haven University*

**EDITORIAL STAFF OF**

***COMMONWEALTH: A Journal of Political Science***

EDITOR-IN-CHIEF

**J. Wesley Leckrone**  
*Widener University*

ASSOCIATE EDITOR &  
BOOK REVIEW EDITOR

**Thomas J. Baldino**  
*Wilkes University*

ASSOCIATE EDITOR &  
SPECIAL ISSUE EDITOR

**Donald Tannenbaum**  
*Gettysburg College*

EDITOR EMERITUS

**Gerard J. Fitzpatrick**  
*Ursinus College*

Advertising, reprint information, and rates are available from the PPSA Treasurer, Dr. Steve Lem (Dept. of Political Science and Public Administration, P.O. Box 730, Kutztown University, Kutztown, PA 19530). Changes of address should be sent to Dr. Lem.

POSTMASTER: send notification of undelivered journals to: Dr. Steve Lem, Dept. of Political Science and Public Administration, P.O. Box 730, Kutztown University, Kutztown, PA 19530. Second class postage paid at Harrisburg, PA and at additional mailing offices.

Copyright 2015 by the Pennsylvania Political Science Association. Back issues are available online for viewing and private individual use at <http://www.papolisci.org/journal-commonwealth/>. All rights reserved.

# CONTENTS

Volume 17, Number 1

2015  
ISBN 0890-2410

About the Authors .....	vi
<i>COMMONWEALTH</i> Matters by J. Wesley Leckrone, Editor-in-Chief .....	vii
<i>COMMONWEALTH</i> : Genesis by Donald Tannenbaum, Editor Emeritus .....	ix

## Articles

Local Government Mandates in Pennsylvania: How 'Burdensome' Are They? <i>Paula A. Duda Holoviak</i> .....	1
FMLA in PA: Analysis of Family and Medical Leave Policy in the State <i>Jennie Sweet-Cushman</i> .....	14
The Rise and Fall of Pennsylvania's Voter Identification Law <i>Max Guirguis</i> .....	35
Electoral Vote Allocation and Pennsylvania: How and Why We Should Embrace the Status Quo <i>Heather Frederick and Terrance Kibble</i> .....	58

## Book Reviews

- Adams, Carolyn T. *From the Outside In: Suburban Elites, Third-Sector Organizations, and the Reshaping of Philadelphia.*  
Review by Michelle J. Atherton ..... 82
- Tarr, Joel A., ed. *Devastation and Renewal: An Environmental History of Pittsburgh and its Region*  
Review by Brian Whitman ..... 83
- Bumsted, Brad. *Keystone Corruption: A Pennsylvania Insiders View of A State Government Gone Wrong.*  
Review by Christopher P. Borick..... 85
- Baer, John. *On the Front Lines of Pennsylvania Politics: Twenty-Five Years of Keystone Reporting.*  
Review by Kalen M.A. Churcher ..... 86
- Ecenbarger, William. *Kids for Cash: Two Judges, Thousands of Children, and a \$2.6 Million Kickback Scheme.*  
Review by Joseph Sabino Mistick..... 88
- Gullan, Harold I. *Toomey's Triumph: Inside a Key Senate Campaign.*  
Review by Nathan R. Shrader ..... 89

## ABOUT THE AUTHORS

**Heather Frederick**, Ph.D., is an Associate Professor of Political Science at Slippery Rock University. She received her doctorate in political science from West Virginia University and her BA from Hollins University where she majored in Philosophy and Communications with a minor in women's studies. She regularly teaches courses in American Government, including The Presidency and American National Government. Dr. Frederick also serves as the pre-law coordinator for the university and offers courses in The Courts, Civil Liberties, Civil Rights and Constitutional Law.

**Max Guirguis**, Ph.D., is a Professor of Political Science at Shepherd University in West Virginia, where he teaches courses in constitutional law and international affairs. His research focuses primarily on constitutional law topics in which he has published several articles in academic journals, including Stetson Law Review and Journal of Technology Law and Policy.

**Paula A. Duda Holoviak**, Ph.D., is a Professor in the Department of Political Science and Public Administration at Kutztown University where she also serves as the Program Coordinator for the Master of Public Administration program. She specializes in Pennsylvania politics, state and local government and rural economic and community development.

**Terrance Kibble**, is a senior at Slippery Rock University majoring in political science. He intends to pursue a career in law and hails from Pittsburgh, PA.

**Jennie Sweet-Cushman**, Ph.D., is an assistant professor of Political Science and Assistant Director of the Pennsylvania Center for Women and Politics at Chatham University. She received her doctoral degree from Wayne State University and her research focuses on women, politics, and public policy with a particular emphasis on political ambition and candidate emergence.